



**U.S. Department of Justice
Bureau of Alcohol, Tobacco, Firearms and Explosives
Emergency Support Function #13 (ESF #13)**



***Meeting the extraordinary demand for Public Safety and Security
prior to, during, and in the aftermath of disasters.***

ESF#13 MISSION

Provide federal public safety and security assistance to federal, state, local, territorial, tribal, and insular (FSLTTI) organizations overwhelmed by an actual or anticipated disaster or act of terrorism.

MISSION TYPES

Federal Operational Support (FOS): Missions requested by a federal department, agency, or another ESF to support federal response operations such as Search & Rescue or Disaster Medical Assistance Teams. Generally, these are mobile or fixed force protection and security missions.

Direct Federal Assistance (DFA): Missions, generally requested by the governor or tribe through FEMA, to support SLTTI Law Enforcement agencies as they respond to and recover from the incident. ESF #13 assists by temporarily augmenting SLTTI Law Enforcement capabilities and/or capacity immediately following an incident; until such time the authority having jurisdiction can stabilize law enforcement operations.

HISTORY

- 2006: Following the Post-Katrina Emergency Management Reform Act of 2006, the National Response Framework was revised designating the Department of Justice (DOJ) as the lead coordinator for ESF #13. The Bureau of Alcohol, Tobacco, Firearms & Explosives (ATF) assumed the role as DOJ's primary agency on behalf of the Attorney General.
- 2008: ATF was formally named the ESF #13 lead coordinating agency for DOJ.
- 2012: ATF received official funding and staffing from DOJ. ESF #13 established the National Coordination Center (NCC) and began full-time staffing of Regional Law Enforcement Coordination Teams in the ten Federal Emergency Management Agency (FEMA) regions.
- 2017 - Present: ESF #13 continues to maintain a network of over 40 Federal Law Enforcement stakeholder agencies while mobilizing and deploying federal public safety and security resources for incident response operations.

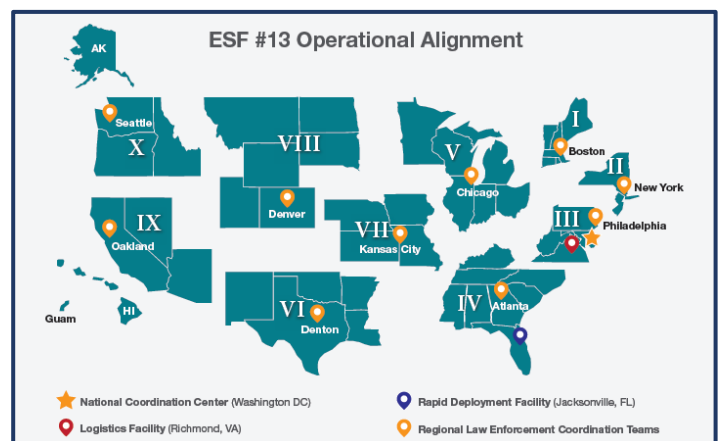
CORE CAPABILITY (RESPONSE MISSION AREA)

On-scene Security, Protection, & Law Enforcement

- Provide general and specialized Federal Law Enforcement Officers and resources to support FSLTTI law enforcement departments and agencies.
- Secure critical infrastructure and key resources during prevention activities or disaster response.
- Protect emergency responders and their operations.
- Assist state law enforcement and government officials in determining how to grant state law enforcement authority to Federal Law Enforcement Officers (FLEOs) during responses.
- Manage the development of pre-scripted mission assignments to address known and anticipated disaster response public safety and security shortfalls.

PUBLIC SAFETY & SECURITY RESOURCES

- Law Enforcement Strike Teams (LESTs) composed of Federal Law Enforcement Officers (FLEOs)
- Incident Management Team
- Mobile Law Enforcement Command Posts
- Law Enforcement Aviation, Drone, & Waterborne assets
- Peer Support Teams
- Tactical Teams
- Crisis Negotiators
- Specialized Law Enforcement capabilities





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Facts

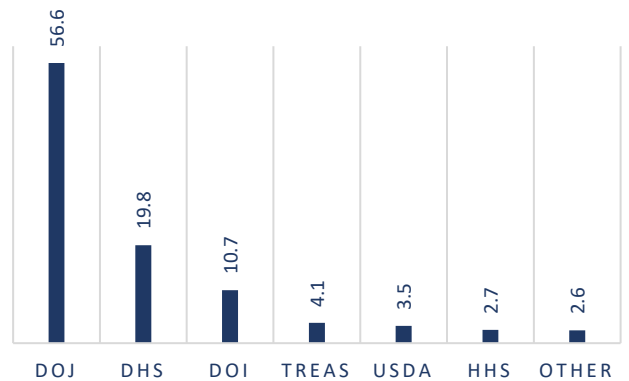
- National Response Framework designates the Department of Justice (DOJ) as the federal coordinator for ESF #13.
- Attorney General assigned the Bureau of Alcohol, Tobacco, Firearms & Explosives (ATF) as the primary agency.
- Organized as a federal-level Task Force to deliver the core capability of On-scene Security, Protection, & Law Enforcement for disaster and domestic incident responses in compliance with the National Incident Management System (NIMS).
- National Coordinator, along with the command and general staff, manage integrated preparedness activities and provide incident support from the National Coordination Center headquartered in Washington, DC.
- Regional teams are assigned in each of the ten FEMA regions that include a Regional Law Enforcement Coordinator (RLEC) and Field Coordinator (FC).
- Law Enforcement Resource Coordinator (LERC) maintains a stakeholder network of over 40 federal law enforcement agencies that support mobilization and deployment of Federal Law Enforcement Officers (FLEOs) and resources.
- When activated, ESF #13 mobilizes and deploys an Incident Management Team (IMT), Law Enforcement Strike Teams (LESTs), and other public safety and security resources to designated incident areas.
- When necessary, ESF #13 establishes a Law Enforcement Coordination Center (LECC) within the incident area to facilitate unified coordination of multiple law enforcement agency response efforts.

Figures

Operational Performance (CY2017-2025)

92	Activations
183	Mission Assignments
451	Law Enforcement Strike Teams Deployed
940	Days Deployed
1481	Days Activated
1641	State/Local Authority Conferred
3476	USMS Special Deputations
8165	Federal Law Enforcement Officers Deployed
9953	Total Personnel Activated
386K	Response Equipment Deployed (Pounds)
\$198.2	Funded Obligations (\$ Million)

% of Contributions by Department (CY2017-2025)



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Legal Authorities Fact Sheet



ESF #13 may activate and coordinate the deployment of Federal Law Enforcement Officers (FLEOs) from federal law enforcement agencies pursuant to appropriate legal authority.

Those authorities include the following:

The Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), Public Law 93-288, as amended, 42 U.S.C. 5121 et seq.

The Stafford Act describes the programs and processes by which the Federal Government provides disaster and emergency assistance to state and local governments, tribal nations, eligible private nonprofit organizations, and individuals affected by a declared major disaster or emergency. The Stafford Act covers all hazards, including natural disasters and terrorist events.

When state and local resources are overwhelmed due to the scope of an incident, the President may issue an emergency or major disaster declaration under the Stafford Act in response to a request for assistance from a governor or tribal chief executive. Such a declaration can also be issued in anticipation of an emergency if the President determines it is necessary. There is also authority for the President to unilaterally declare an emergency without a request from a state/territory governor or tribal chief executive for certain emergencies for which the President determines the Federal Government has primary responsibility. (42 U.S.C. 5191(b)).

Under the Stafford Act, the primary mechanism for providing response assistance is through the 15 Emergency Support Functions (ESFs), which may be activated by the Federal Emergency Management Agency (FEMA). ESFs consist of lead and supporting federal Department and Agencies as mechanisms to deliver federal support capabilities. ESF #13 is the entity responsible for delivering law enforcement support.

The Stafford Act authorizes the President to “direct any Federal agency, with or without reimbursement, to utilize its authorities and the resources granted to it under Federal law” in support of state and local response efforts for emergencies (42 U.S.C. § 5192(a)(1)) and State and local response and recovery efforts for major disasters (42 U.S.C. § 5170a). This tasking authority, delegated to the FEMA Administrator, is carried out through a mission assignment (MA). An MA is a work order issued to a federal agency directing completion by that agency of a specific task and citing funding, other managerial controls and guidance (44 C.F.R. § 206.2(a)(18)).

The Emergency Federal Law Enforcement Assistance Act (EFLEAA), 34 U.S.C. 50101 et seq.

The EFLEAA authorizes the Attorney General, in a law enforcement emergency and upon written request by a governor, to coordinate and deploy emergency federal law enforcement assistance to state and local law enforcement authorities. This includes the provision of funds, equipment, training, intelligence information, and personnel to help alleviate emergency situations. A “law enforcement emergency” is a situation that threatens to become of serious or epidemic proportions, for which the state and local law enforcement resources are inadequate to respond.

Department of Justice regulations require a Governor to submit the request in writing addressing six factors the Attorney General must consider under the EFLEAA (including the nature and extent of the emergency, a description of the situation or extraordinary circumstances that produced the emergency, a description of state and local resources available to address the emergency and why they are insufficient, and a specific statement of the assistance required).

Organic Authorities

Federal law enforcement agencies may always take enforcement actions in accordance with their authorities and missions. Relying on such authorities in response to a request for assistance may be important where time is of the essence and Stafford Act or EFLEAA requirements are not met.

Non-Federal Law Enforcement Authority

FLEOs do not normally have authority to enforce state or local law and are not authorized to do so by the Stafford Act, EFLEAA, or any other federal statute. Depending on state laws, FLEOs may be considered peace officers or be deputized to enforce state and local criminal laws. When it is anticipated that FLEOs will be involved in enforcing state or local law, ESF #13 ensures that FLEOs are operating with appropriate law enforcement authority. Notwithstanding the granting of local, state, tribal, or territorial law enforcement authority to ESF #13 FLEOs, either as a matter of law or granting of authority by the appropriate official, the ESF #13 deployed FLEOs will still be considered to be performing their federal duties and will be entitled to all appropriate privileges and immunities.





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ESF #13 Activated Personnel Statistics (Calendar Years 2017-2025)

The following reflects the numbers of activated personnel sorted by department and component:

DHS - Department of Homeland Security		Personnel	% of Department	% of Total
DHS-CBP	Customs and Border Protection	1,278	65.01%	12.84%
DHS-CGIS	Coast Guard Investigative Service	53	2.70%	0.53%
DHS-FAMS	Federal Air Marshal Service	276	14.04%	2.77%
DHS-ICE	Immigration and Customs Enforcement	359	18.26%	3.61%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		1,966	100.00%	19.75%

DOC - Department of Commerce		Personnel	% of Department	% of Total
NOAA	National Oceanic and Atmospheric Administration	7	17.50%	0.07%
NOAA-NMFS	NOAA National Marine Fisheries Service	33	82.50%	0.33%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		40	100.00%	0.40%

DOI - Department of the Interior		Personnel	% of Department	% of Total
DOI-BIA	Bureau of Indian Affairs	125	11.74%	1.26%
DOI-BLM	Bureau of Land Management	341	32.02%	3.43%
DOI-NPS-DLESES	National Park Service - Division of Law Enforcement, Security, and Emergency Services	183	17.18%	1.84%
DOI-USFWS	U.S. Fish and Wildlife Service	416	39.06%	4.18%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		1,065	100.00%	10.70%

DOJ - Department of Justice		Personnel	% of Department	% of Total
DOJ-ATF	Bureau of Alcohol, Tobacco, Firearms and Explosives	1,208	21.46%	12.14%
DOJ-BOP	Federal Bureau of Prisons	1,149	20.41%	11.54%
DOJ-DEA	Drug Enforcement Administration	914	16.24%	9.18%
DOJ-ESF #13	Emergency Support Function #13	1,056	18.76%	10.61%
DOJ-FBI	Federal Bureau of Investigation	698	12.40%	7.01%
DOJ-OIG	Office of the Inspector General (DOJ)	25	0.44%	0.25%
DOJ-USMS	United States Marshals Service	579	10.29%	5.82%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		5,629	100.00%	56.56%

DOS - Department of State		Personnel	% of Department	% of Total
DOS-DSS	Bureau of Diplomatic Security	59	100.00%	0.59%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		59	100.00%	0.59%

DOT - Department of Transportation		Personnel	% of Department	% of Total
DOT-OIG	Office of the Inspector General (DOT)	19	100.00%	0.19%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		19	100.00%	0.19%

ED - Department of Education		Personnel	% of Department	% of Total
ED-OIG	Office of the Inspector General (ED)	20	100.00%	0.20%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		20	100.00%	0.20%

EPA - Environmental Protection Agency		Personnel	% of Department	% of Total
EPA-CID	Criminal Investigation Division (EPA)	48	100.00%	0.48%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		48	100.00%	0.48%

HHS - Department of Health and Human Services		Personnel	% of Department	% of Total
HHS-OIG	Office of the Inspector General (HHS)	272	100.00%	2.73%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		272	100.00%	2.73%

HUD - Department of Housing and Urban Development		Personnel	% of Department	% of Total
HUD-OIG	Office of the Inspector General (HUD)	48	100.00%	0.48%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		48	100.00%	0.48%



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OPM - Office of Personnel Management		Personnel	% of Department	% of Total
OPM-OIG	Office of the Inspector General (OPM)	5	100.00%	0.05%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		5	100.00%	0.05%

SBA - Small Business Administration		Personnel	% of Department	% of Total
SBA-OIG	Office of the Inspector General (SBA)	10	100.00%	0.10%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		10	100.00%	0.10%

TREAS - Department of the Treasury		Personnel	% of Department	% of Total
TREAS-IRS	Internal Revenue Service - Criminal Investigation	301	73.41%	3.02%
TREAS-TIGTA	Treasury Inspector General for Tax Administration	109	26.59%	1.10%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		410	100.00%	4.12%

USDA - Department of Agriculture		Personnel	% of Department	% of Total
USDA-OIG	Office of the Inspector General (USDA)	36	10.47%	0.36%
USDA-USFS	U.S. Forest Service	225	65.41%	2.26%
USDA-USFS-LEI	U.S. Forest Service - Law Enforcement & Investigations	83	24.13%	0.83%
TOTAL - DEPARTMENT PERSONNEL		344	100.00%	3.46%

Other - State, Local, Tribal, Territorial, & Insular Organizations		Personnel	% of Department	% of Total
CO-IMT	Colorado - Incident Management Team	18	100.00%	0.18%
TOTAL - DEPARTMENT/AGENCY PERSONNEL		18	100.00%	0.18%

TOTAL - ALL DEPARTMENTS		9,953		
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ESF #13 Activated Personnel Statistics (Calendar Years 2017-2025)

The following reflects the numbers of activated personnel sorted by incident response function:

<i>National Incident Management System (NIMS)</i>		<i>Personnel</i>	<i>% of Segment</i>	<i>% of Total</i>
DOJ-ATF	Bureau of Alcohol, Tobacco, Firearms and Explosives	3	0.78%	0.03%
DOJ-ESF #13	Emergency Support Function #13	369	96.09%	3.71%
DOJ-USMS	United States Marshal Service	12	3.13%	0.12%
TOTAL - Management Support Team (MST)		384	100.00%	3.86%

<i>Incident Command System (ICS)</i>		<i>Personnel</i>	<i>% of Segment</i>	<i>% of Total</i>
CO-IMT	Colorado - Incident Management Team	18	1.29%	0.18%
DOI-BIA	Bureau of Indian Affairs	3	0.22%	0.03%
DOI-BLM	Bureau of Land Management	2	0.14%	0.02%
DHS-CBP	Customs and Border Protection	1	0.07%	0.01%
DHS-ICE	Immigration and Customs Enforcement	12	0.86%	0.12%
DOJ-ATF	Bureau of Alcohol, Tobacco, Firearms and Explosives	114	8.19%	1.15%
DOJ-BOP	Federal Bureau of Prisons	234	16.81%	2.35%
DOJ-DEA	Drug Enforcement Administration	17	1.22%	0.17%
DOJ-ESF #13	Emergency Support Function #13	687	49.35%	6.90%
DOJ-FBI	Federal Bureau of Investigation	79	5.68%	0.79%
DOJ-USMS	United States Marshal Service	224	16.09%	2.25%
TREAS-TIGTA	Treasury Inspector General for Tax Administration	1	0.07%	0.01%
TOTAL - Incident Management Team (IMT)		1,392	100.00%	13.99%

<i>On-scene Security, Protection, & Law Enforcement (Core Capability)</i>		<i>Personnel</i>	<i>% of Segment</i>	<i>% of Total</i>
DHS-CBP	Customs and Border Protection	1,277	15.62%	12.83%
DHS-CGIS	Coast Guard Investigative Service	53	0.65%	0.53%
DHS-FAMS	Federal Air Marshal Service	276	3.38%	2.77%
DHS-ICE	Immigration and Customs Enforcement	347	4.24%	3.49%
DOI-BIA	Bureau of Indian Affairs	122	1.49%	1.23%
DOI-BLM	Bureau of Land Management	339	4.15%	3.41%
DOI-NPS-DLESES	National Park Service - Division of Law Enforcement, Security, and Emergency Services	183	2.24%	1.84%
DOI-USFWS	U.S. Fish and Wildlife Service	416	5.09%	4.18%
DOJ-ATF	Bureau of Alcohol, Tobacco, Firearms and Explosives	1,091	13.34%	10.96%
DOJ-BOP	Federal Bureau of Prisons	915	11.19%	9.19%
DOJ-DEA	Drug Enforcement Administration	897	10.97%	9.01%
DOJ-FBI	Federal Bureau of Investigation	619	7.57%	6.22%
DOJ-OIG	Office of the Inspector General (DOJ)	25	0.31%	0.25%
DOJ-USMS	United States Marshal Service	343	4.19%	3.45%
DOS-DSS	Bureau of Diplomatic Security	59	0.72%	0.59%
DOT-OIG	Office of the Inspector General (DOT)	19	0.23%	0.19%
ED-OIG	Office of the Inspector General (ED)	20	0.24%	0.20%
EPA-CID	Criminal Investigation Division (EPA)	48	0.59%	0.48%
HHS-OIG	Office of the Inspector General (HHS)	272	3.33%	2.73%
HUD-OIG	Office of the Inspector General (HUD)	48	0.59%	0.48%
NOAA	National Oceanic and Atmospheric Administration	7	0.09%	0.07%
NOAA-NMFS	NOAA National Marine Fisheries Service	33	0.40%	0.33%
OPM-OIG	Office of the Inspector General (OPM)	5	0.06%	0.05%
SBA-OIG	Office of the Inspector General (SBA)	10	0.12%	0.10%
TREAS-IRS	Internal Revenue Service - Criminal Investigation	301	3.68%	3.02%
TREAS-TIGTA	Treasury Inspector General for Tax Administration	108	1.32%	1.09%
USDA-OIG	Office of the Inspector General (USDA)	36	0.44%	0.36%
USDA-USFS	U.S. Forest Service	225	2.75%	2.26%
USDA-USFS-LEI	U.S. Forest Service - Law Enforcement & Investigations	83	1.02%	0.83%
TOTAL - Federal Law Enforcement Officers (FLEOs) & Mission Support Personnel		8,177	100.00%	82.16%

TOTAL - ALL FUNCTIONS 9,953